

#### ASSOCIATION of GOVERNMENTS

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Riverside County Transportation Commission: Robin Lowe, Hemet

Ventura County Transportation Commission: Keith Millhouse, Moorpark

559.05.09.06

### MEETING OF THE

## EXECUTIVE COMMITTEE

Thursday, November 2, 2006 8:00 a.m. – 9:00 a.m.

SCAG Offices 818 West 7<sup>th</sup> Street, 12<sup>th</sup> Floor Conference Room Riverside B Los Angeles, CA 90017 213.236.1800

If members of the public wish to review the attachments or have any questions on any of the agenda items, please contact Shelia Stewart at 213.236.1868 or stewart@scag.ca.gov

Agendas and Minutes for the Executive Committee are also available at:

www.scag.ca.gov/committees/ec.htm

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## EXECUTIVE COMMITTEE

# AGENDA

				PAGE #	Ti	
		ted on the agenda (action or information) mand the discretion of the committee"	aay			
1.0	CALL TO ORDER  Hon. Yvonne Burke, Chair					
2.0	PUBI	PUBLIC COMMENT PERIOD				
3.0	DISCUSSION/ACTION ITEMS					
	3.1 Approval Items					
		3.1.1 Minutes of October 5, 2006  Meeting Attachment		1		
		3.1.2 RHNA Pilot Legislation Attachment	Karen Tachiki, Chief Counsel	3		
4.0	PRESIDENT'S REPORT					
	4.1	Testimony to State Senate Transportation and Housing Committee Attachment		8		
5.0	REVIEW OF REGIONAL COUNCIL AGENDA				•	
	5.1	Approval of Executive Director's Performance Agreement Attachment		13		
6.0	EXE	EXECUTIVE DIRECTOR'S REPORT				
7.0	<u>CLO</u>	SED SESSION				
	A closed session will be held only if necessary to report significant developments or to take required actions.					
	7.1	Ratification of Executive Committee Repo on Performance Evaluation of the Executive				

ME



Director Pursuant to Government Code §54957(b)(1)

## EXECUTIVE COMMITTEE

# AGENDA

PAGE #

TIME

### 8.0 EXECUTIVE COMMITTEE REPORT

8.1 Salary and Compensation of Executive Director

### 9.0 ADJOURNMENT

The next meeting will be held on December 14, 2006 at SCAG offices in downtown in downtown Los Angeles.

Docs # 123733

### SOUTHERN CALIFORNIA ASSOCIATION OF GOVERNMENTS MEETING OF THE EXECUTIVE COMMITTEE October 6, 2006

#### **MINUTES**

### THE FOLLOWING MINUTES ARE A SUMMARY OF ACTIONS TAKEN BY THE EXECUTIVE COMMITTEE. AUDIO CASSETTE TAPE OF THE ACTUAL MEETING IS AVAILABLE FOR LISTENING IN SCAG'S OFFICE.

The Executive Committee of the Southern California Association of Governments held its meeting at SCAG offices downtown Los Angeles. There was a quorum.

#### **Committee Members Present**

Supervisor Yvonne B. Burke President

1<sup>st</sup> President

Supervisor Gary Ovitt

Councilmember Toni Young

Immediate Past President /Chair, Administration

Councilmember Paul Bowlen

Chair, CEHD

Councilmember Dennis Washburn Chair, EEC

Councilmember Harry Baldwin

Chair, TCC

#### **Members Not Present**

Councilmember Richard Dixon

2<sup>nd</sup> Vice President

#### **Staff Present**

Mark Pisano, Executive Director Colin Lennard, General Counsel Judy Owens, Sr. Administrative Assistant

Shelia Stewart. Executive Assistant

#### 1.0 CALL TO ORDER

The meeting was called to order by President Yvonne Burke at 8:00 a.m.

#### 2.0 **PUBLIC COMMENT PERIOD**

There were no comments presented at this time.

#### **DISCUSSION/ACTION ITEMS** 3.0

#### 3.1 **Approval Items**

#### 3.1.1 Minutes of September 14, 2006

MOTION was made (Young) to approve the minutes. Motion was SECONDED (Washburn) and UNANIMOUSLY APPROVED.

#### 4.0 PRESIDENT'S REPORT

There was no report.

#### 5.0 REVIEW OF REGIONAL COUNCIL AGENDA

Due to the scheduling of a closed session no items were discussed.

### 6.0 EXECUTIVE DIRECTOR'S REPORT

Due to the scheduling of a closed session no items were discussed.

#### 7.0 <u>CLOSED SESSION</u>

A closed session will be held only if necessary to report significant developments or to take required actions.

• Performance Evaluation of the Executive Director Pursuant to California Government Code §54957 b(1)

In open session it was announced that the matter would be forwarded to the Regional Council for review.

#### 8.0 Recommend Salary and Compensation for the Executive Director

The item will be discussed at the next meeting.

### 9.0 ADJOURNMENT

There being no further business the Executive Committee adjourned at 9:05 a.m. The next meeting will be held on November 2, 2006 at SCAG offices in downtown Los Angeles.

Mark Pisano, Executive Director

## REPORT

DATE:

November 2, 2006

TO:

Regional Council

**Executive Committee** 

Community and Economic and Human Development Committee

FROM:

Karen Tachiki, Chief Counsel, (213) 236-1816 tachiki@scag.ca.gov

**SUBJECT:** 

RHNA Pilot Legislation

**EXECUTIVE DIRECTOR'S APPROVAL** 

#### RECOMMENDED ACTION:

Approve the attached legislative language and authorize the staff to submit the approved language to the legislative author.

#### **BACKGROUND:**

As reported at the September and October meetings of the Regional Council, at the conclusion of the legislative session in August, there remained a few outstanding issues amongst the stakeholders in Sacramento, which needed to be resolved in order for there to be a consensus for a bill to move forward in December. The issues related to the format, which SCAG should be required to utilize to disclose the basis of its final decision and clarifications with regard to the role of air quality in SCAG's analytical processes and the basis for appeals.

On October 10, 2006, a meeting was held in Sacramento to resolve the issues. The meeting was well attended and included representatives from the League of California Cities, CSAC, HCD, housing advocates, representatives from some individual cities, APA, and various staff from legislative offices. As a result of that meeting, the League was provided the opportunity to suggest language, which would address the remaining issues. Staff is in the process of responding to the League's proposed language. Attached is a copy of the language that is presently being discussed. We will report at the Committee and Regional Council meetings the results of our discussions.

#### **FISCAL IMPACT:**

\$100,000 from the General Fund has been authorized by the Regional Council to begin the implementation of the RHNA Pilot Program. Staff will be reporting in December on additional funding that will be required to complete the RHNA Pilot Program.

Reviewed

by:

Division Manager

**Affirmed** 

by:

Tan Sich.



#### PROPOSED RHNA PILOT PROGRAM LANGUAGE FOR THE SCAG REGION – FINAL DRAFT AUGUST, 2006

65584.08. For the fourth revision of the housing element pursuant to Section 65588 within the region of the Southern California Association of Governments, the existing and projected need for housing for the region as a whole and each jurisdiction within the region shall be determined according to the provisions of this article except as those provisions are specifically modified by this section.

- (a) The existing and projected housing need for the region shall be determined in the following manner:
  - (1) The Southern California Association of Governments shall develop an integrated long-term growth forecast by five year increments. The growth forecast is not a Regional Housing Needs Allocation Plan.
  - (2) The forecast shall consist of three major variables: population, employment, and households, by geographic area throughout the region.
  - (3) The Southern California Association of Governments shall convert households into housing units using replacement rates from the Department of Finance, and county level vacancy rates from the most recent census, by weighing vacancy rates of for-sale and for-rent units.
  - (4) The Southern California Association of Governments shall transmit the forecast to the department with the following variables: population, employment, households, and housing units.
  - (5) Upon receiving the forecast, the department shall determine the existing and projected housing need for the region in accordance with paragraph (2) of subdivision (c) and with subdivision (d) of Section 65584.01.
- (b) Instead of the survey of each of its member jurisdiction pursuant to subdivision (b) of Section 65584.04, the Southern California Association of Governments shall conduct a public workshop. At least 30 days prior to the public workshop, the Southern California Association of Governments shall notify affected jurisdictions about the manner in which it proposes to consider the factors specified in subdivision (d) of Section 65584.04 in the housing allocation process. Local governments may submit information about the factors before the workshop for the Southern California Association of Governments' consideration and incorporation into the discussion of the methodology at the workshop.

Southern Association of Governments shall submit a report to the Legislature on March 30, 2007, describing the progress it has made in completing the final need allocation plan.

(f) A city or county may appeal its draft allocation to the Southern California Association of Governments or delegate subregion, pursuant to subdivision (e) of Section 65584.05 based upon any of the following criteria: (1) The Southern California Association of Governments or delegate subregion, as applicable, failed to adequately consider the information submitted pursuant to subdivision (b) or a significant and unforeseen change in circumstances has occurred in the local jurisdiction that merits a revision of the information submitted pursuant to that paragraph: (2) The Southern California Association of Governments of delegate subregion, as applicable, failed to determine its share of the regional housing need in accordance with the information described in, and the methodology established pursuant to paragraph (d); (3) the Southern California Assocation of Governments or delegate subregion, as applicable, failed to determine its share of the regional housing need in accordance with the factors identified in subdivision (d) of Section 65585.04 but the Southern California Association of Governments shall not be required to entertain requests for revision pursuant to subdivisions (b) and (c) of Section 65584.05. A city or county shall not be allowed to file more than one appeal, and no appeals may be filed relating to any adjustments made pursuant to subdivision (g) of Section 65584.05. The final allocation plan shall be subject to the provisions of subdivision (h) of Section 65584.05.

#### Deleted:

Deleted: the application of the methodology adopted by the Southern California Association of Governments

#### Deleted: or

Deleted: , pursuant to subdivision (e)

- (g) The Southern California Association of Governments' approval of the final housing need allocation plan shall include information which supports each of the following:
  - (1) The plan is consistent with the objectives of this section and article.
  - (2) The plan is consistent with the regional transportation plan and the air quality conformity finding of the plan.
  - (3) The plan takes into account the information provided to the Southern California Association of Governments by its member jurisdictions pursuant to subdivisions (b) and (d).
  - (4) The total regional housing need is maintained.

Deleted: shall approve

Deleted: and describe the manner in which all of the

Deleted: will be accomplished

Deleted: <#>The distribution of housing units pursuant to the plan will not substantially impact the growth forecast in the air quality plan.¶

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- (c) The Southern California Association of Governments shall delegate development of the housing need allocation plan to the subregional entities, provided the Southern California Association of Governments and the subregional entities agree in writing and provided the Southern California Association of Governments ensures that the total regional housing need is maintained.
- (d) The Southern California Association of Governments shall conduct a minimum of 14 public workshops to discuss the regional growth forecast and the factors upon which housing needs are proposed to be allocated to subregions, or, in absence of a subregion, to individual jurisdictions. The workshops will also present opportunities for jurisdictions and members of the public or relevant stakeholders to provide information to the Southern California Association of Governments on local conditions and factors. Following the workshops, concurrent with the adoption of its draft housing allocation plan, the Southern California Association of Governments shall describe the following:
  - (1) The manner in which the plan is consistent with the housing, employment, transportation, and environmental needs of the region.
  - (2) The manner in which the methodology that produced the plan complies with subdivision (e) of Section 65584.04.
  - (3) The manner in which the information received in the public workshops was considered in the methodology used to allocate the regional housing need.
- (e) Both the methodology and allocation process shall consider the factors identified in subdivision (d) of Section 65584.04 and promote the goals and objectives of subdivision (d) of Section 65584 and the regional transportation plan growth forecasting process to integrate housing planning with projected population growth and transportation. The Southern California Association of Governments shall complete the final housing need allocation plan 12 months from the date that the department sends a final written determination of the region's existing and projected housing need. It is the intent of the Legislature that the housing element update deadlines as required in Section 65588 and as modified by the department pursuant to paragraph (2) of subdivision (a) of Section 65584.02 will not be extended, but the

(h) This section shall remain in effect only until January 1, 2015, and as of that date is repealed, unless a later enacted statute, that is enacted before January 1, 2015, deletes or extends that date.

Testimony of Honorable Yvonne B. Burke
President
Southern California Association of Governments

Informational Hearing
Senate Transportation and Housing Committee

Wednesday, October 18, 2006
9:00 am - 12:00 noon
Metropolitan Transportation Authority Headquarters
Boardroom
One Gateway Plaza, Third Floor
Los Angeles, CA 90012

"REGIONAL PERSPECTIVE ON THE ROLE
PROPOSITION 1B CAN PLAY TO MITIGATE
CONGESTION AND IMPROVE THE FLOW OF GOODS
AND PEOPLE IN SOUTHERN CALIFORNIA"

YOUR SPEAKING TIME SLOT: 9:30 AM

Good morning distinguished members of the Senate Transportation and Housing Committee. I am Yvonne Burke, President of the Southern California Association of Governments. I am here today to speak with you on the critical transportation issues affecting our region, the strategies we have for addressing those issues, and the role Proposition 1B can play in helping us achieve our goals.

SCAG is the metropolitan planning agency for the Southern California region that includes Imperial, Los Angeles, Orange, San Bernardino, Riverside and Ventura counties. We are all aware of the enormous mobility face now and into the challenges we future. But with Southern California growing at a faster pace than the rest of the state and the nation, our congestion will only worsen if we don't start making these critical transportation investments immediately.

Southern California's population has more than doubled since 1960, while our highway capacity has increased by less than 30%. If we look ahead to 2030, six million more residents will be trying to get on already congested freeways that will also be struggling to transport an additional 300% increase in container trade.

Without major investment, truck traffic will slow the region's transportation system to a crawl; our freight train network will reach its capacity by 2012; and air pollution caused by trucks, trains, ships and planes, will create even more serious health consequences than we are experiencing today.

The good news is that our long range Regional Transportation Plan, a \$213 billion plan that promotes smart growth strategies

to concentrate development along transportation corridors, presents a way to maintain and improve our quality of life.

The bad news is that the plan is currently projecting a funding gap of \$93 billion through the year 2030. A substantial portion of revenues for transit and highways are already committed to maintaining the existing system, leaving very little for new capacity projects.

We have not been sitting idly by waiting to improve our revenue forecast. SCAG has been a vocal advocate for the creation of public-private partnerships that can facilitate and implement user-fee supported goods movement projects. The Alameda Corridor project represents what can be achieved when the public and private sectors come together to invest in infrastructure, SCAG has worked to clear the way for federal

tax and credit incentives, and TIFIA loans for pre-construction. In addition SCAG has also proposed amendments for local Infrastructure Financing Districts for alternative assessments.

If Proposition 1B passes and this region receives its fair share, estimated to be a minimum of \$8 billion, we would have the down payment we need to jump-start critical new projects, provide environmental mitigation, and capitalize on our innovative financing strategies.

We ask for your support and serious consideration in addressing the needs of the nation's largest trade gateway and the health and well-being of its 18 million residents.

Thank you.

## Executive Director Performance Agreement July 1, 2006 - June 30, 2007

Leadership, Vision and Progress which promote economic growth, personal well being, and livable communities for all Southern California.

Last year the Regional Council set out guidance for the current planning cycle, a 3.5 multi-year cycle. That guidance was reflected in our performance agreements last year. Most of the work activities will continue this year with some minor modifications or additions which are reflected in my agreement for this year.

Each member of the staff will describe how their performance agreement contributes either directly by producing or effecting outcomes that achieves the mission or indirectly by developing inputs that help support the mission. Additionally, our agreements will reflect the organization's Strategic Plan adopted in November 2002 and amended February 2004, which further elaborates our Vision on how SCAG achieves its Vision. A key component of the Strategic Plan is that SCAG be the pre-eminent regional institution for the region, thus SCAG will strive for excellence in all our efforts and will develop performance measures that will measure our contributions to our Mission. We will also hold ourselves accountable to these performance measures in our evaluation process.

- I. Develop long-range regional plans and strategies that provide for efficient movement of people, goods and information; enhance economic growth and international trade; and improve the environment and quality of life.
  - 1. Coordinate the Regional Housing Needs Assessment (RHNA) and the Regional Comprehensive Plan (RCP) processes and incorporate in the RCP the region's housing distribution policy as determined in the RHNA. Finalize the Draft RCP for all the categories identified on Page 10 of the Strategic Plan and prepare a draft EIR for the Plan. Each of the sections will follow the outcome and performance objective framework that we pioneered in the last RTP.
  - 2. Work with SCAG members, State, Governor and legislature to develop a CEQA process to enhance the value of regional integrated planning and recognition of the Regional Comprehensive Plan (RCP) as the foundational regional planning document which provides the appropriate regional planning/environmental analysis and review.
  - 3. Working with all appropriate agencies and stakeholders, continue work on the RCP which will meet the current Strategic Plan goal while providing the flexibility to accommodate CEQA Streamlining concepts. In order to accomplish this we will:
    - a) Develop agreements and seek funding with State and regional agencies that will be needed to integrate into existing SCAG Authorities to complete the draft RCP: habitat, water supply, water quality, solid waste, and energy.

- 4. Review and revise the growth forecast using as input the progress we are making on the 2% Strategy, transportation, air quality and housing sections and funding. The Transportation Plan will reflect all the changes in SAFETEA-LU as well as in finances that are occurring at the Federal, State and region in addition to the status of project and program implementation. The Air Quality Plan input will require an attainment strategy for goods movement. We will develop a funding plan for the Regional Housing Needs Assessment in accordance with State law and our Settlement Agreement with HCD.
- 5. Continue corridor planning work on an outer rim set of corridors and staff the Regional Significant Transportation Investment Peer Review Group. The corridors under review are listed on 60-1 and 60-2 of the OWP. (Is this citation correct?) A key element of our review will be the relationship between the corridors and the regional growth patterns and our Compass Policy.
- 6. In consultation with CTC's, Transit Planning will focus on the land-use, housing and transit relationship and increased efficiency that the 2% Strategy will create for transit productivity. We will also focus on the financial leverage that land-use can create for capital and operations.
- 7. Financial Planning will focus on developing a financially constrained RTP.

  Additionally, our financial planning will develop the public finance Section of the RCP.
- 8. Develop innovative finance instruments that can be used in our Incubator project, Goods Movement, described in 2 below, and in our legislative program.

# II. Implement Plans by linking regional policies and incubator projects - Outlined in the Strategic Plan.

- 1. Implement our Compass Blueprint through the guidance of the Compass Partnership, a public, private, community advisory structure. The demonstration projects of this past year will be expanded to a critical mass of 20-30 cities, as funding becomes available. We will assist these cities with our packages of tools and our educational outreach program. We will seek State legislation providing for CEQA streamlining and financial assistance in the 2% Strategy area. We will use our Intergovernmental Review Program to assist on the tracking of 2% Strategy projects.
- 2. Assist in the development of the Regional Goods Movement Strategy by developing a framework for a public/private agreement that will finance both capital expansion and environmental and community mitigation. We will work with our partners to develop a framework for an institutional structure that will implement the fee structure and administer the EIS/EIR process.
- 3. Assist in the formation of a high speed connector Joint Powers Agency starting with the Cities of LA and Ontario. Develop a plan to finance the system. We will

- complete Phase II as amended for Lockheed and the alternatives analysis to be used as a part of the EIS/EIR.
- 4. Work with our members, primarily the City of LA, to develop parameters for a regional aviation consortium and help the City of LA to develop an implementation strategy that is consistent with the regional aviation plan.
- 5. Adopt an RTIP amendment that is financially constrained and conforms to the Federal Clean Air Act and Transportation Conformity requirements. This will require State budget modifications, Federal funding, new model runs, monitoring and State of the Commute survey.
- 6. Continue to develop an implementation program which is the fundamental strategy for the RCP for a social and economic upward mobility strategy that builds upon the growing logistics industry and allows for restructuring of the Southern California economy. This will involve working with the State's Economic Strategy Panel and developing a private sector support group to assist in its promotion. It will also require partnering with the Community College System and the State's Workforce Employment Agencies.

#### III. Providing quality information services and analyses for the region.

#### 1. Information Services

- a) Continue the development of the Integrated Regional Information System (IRIS) to facilitate data sharing, as part of member services, among SCAG staff, member jurisdictions and other stakeholders. The IRIS will also be a useful tool to support regional planning, particularly research, analysis and monitoring. Complete the portion of IRIS development including identification of user requirements and establishment of business needs and business rules for the system. Provide this information to the growth forecasting work of the RCP and other chapters of the RCP as we develop them.
- b) Use the GIS databases that are part of IRIS in conjunction with SCAG's Interactive Atlas, Web Accessible Geographic System (WAG's), and LA LOTS. These tools can be used for planning, EIR, and the Compass 2% Strategy work. These databases and tools will also provide input to our model development.
- c) Finish developing the RTIP databases for use in the RTIP amendment.
- d) Finalize the revision of the Transportation Model, bringing into the model, the O & D survey, the truck model, and the new zone system. The new Model will be brought on line in time to do production runs for the RTP portion of the RCP and the RTIP. The Model will also be used to serve as the basis for a performance based review of projects, programs, and strategies in the RTP and for the projects in the RTIP.

- e) Accelerate the development of Transcad as an operational software tool for modeling support and conversion of the transportation model.
- f) Complete the expansion of the existing LA LOTS interactive, web-based data program to provide coverage to the entire 6-county SCAG region.
- g) Work with Joint Program and Development on Homeland Security in finalizing the funding support for the development of the Aviation Model.

#### 2. Regional Analysis

- a) Complete the State of the Region Report with a focus on the RTP and Economic Competitiveness.
- b) Work with the other regions in the State to develop the first State of the Regions Report.
- c) Complete the State of the Commute Report so that it can be used in the RTP and RTIP submittal.

## IV. Using an inclusive decision-making process that resolves conflicts and encourages trust.

- 1. Provide timely, coordinated and accurate support for the Regional Council, Committees and task forces. Continue to improve upon the agenda process improvements that were started this year. Develop standardized format to provide options and alternatives analysis in staff submittals.
- 2. Work with the President and the Executive Committee to develop and implement a regional leadership program.
- 3. Continue to inform our members on the benefits of SCAG and recruit 5 new members. One tool to achieve this is to attend City Manager's Meetings.
- 4. Continue orientation process for new Regional Council Members.
- 5. Work with current members and the Native American/Tribal Governments Partnership to facilitate participation in SCAG and outreach to members to facilitate full General Assembly participation by the Native American/Tribal Governments.
- 6. Continue to develop a Regional Consensus position in Washington and Sacramento by working with our Regional Partners and our members. Included in that initiative will be:
  - a) Developing consensus for projects to be funded by bond measures. Funding for transportation through Prop 42 protection, public/private financing

mechanisms, and financing instruments for Compass Blueprint implementation; CEQA improvements both near term and long term; finalizing Federal Reauthorization and Appropriations; continued development of goods movement funding instruments.

- b) Develop a consensus within the region to facilitate the passage of legislation to enable SCAG to undertake its RHNA Pilot Program.
- c) Continue to work within the region and in other appropriate forums to develop administrative or legislative vehicles to permit the use of TIFFIA financing for project development costs.
- 7. Education and Information on all our programs, particularly, the existing RTP, Compass Blueprint, and using more of our staff to speak and represent the agency. (All Directors and Managers will be required to be part of the Agencies Speaker's Bureau).
- 8. Work with our neighboring regions (Kern COG, Santa Barbara COG and SANDAG) to discuss common issues, update the Southern California mega region report, and participate in the Major Metro initiative to develop the America 2050 national agenda.
- 9. Identify opportunities for more private sector involvement in SCAG activities.

# V. Creating an educational and work environment that cultivates creativity, initiative, and opportunity, both within the agency and the region.

- The agency strives to be a best in class performer in all aspects of our work.
   Continuous improvement and refinement of Best Practices in all parts of the
   organization is essential and required. Our Administrative Committee will review
   and revise our Best Practice Report to make any changes that require policy
   approval.
- 2. We will continue with our internal auditing on both our subregions and ourselves to ensure that we are adhering to existing requirements and will work with subregions on resolving issues.
- 3. Our budgeting process will focus on developing a system of performance measures that will improve our ability to relate work performed to outcomes. The budget should reflect both a one-year and three-year budget and business plan as outlined in the Strategic Plan.
- 4. The performance measures that we develop will be used to supplement our quarterly progress reporting so that these reports are more useful to management and the Regional Council.
- 5. The Performance Measures developed will support and be integrated with our Pay for Performance System.

- 6. We will develop a multi-year Information Technology Strategic Plan.
- 7. Mentoring, rotation, and training element of the Professional Pathway Program will emphasize the leadership part of our Mission Statement. This will be our highest Human Resources priority for the year.
- 8. We will finish the classification/compensation study of all job series in the organization.
- 9. Manage our cash flow to minimize the use of the line of credit.
- 10. Reorganizations in personnel should be presented prospectively for information purposes to the Executive Committee.

#### DOCS # 124284 v1